

40 North Central Avenue 1 Phoenix, Arizon 1 85004-4429 Facsimile No 602-748-2503 Telephone (602) 262-5390

Thomas H Campbell, State Bar No. 006312 Benjamin W. Graff, State Bar No. 024953

Attorneys for Petitioner

# BEFORE THE FEDERAL COMMUNICATION COMMISSION Washington, D.C. 20554

IN THE MATTER OF HOMESONTV'S PETITION FOR EXEMPTION FROM **CLOSED CAPTIONING** REQUIREMENTS

**Docket No. 06-181** Case ID No. CGB-CC-0177

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# REPLY TO THE OPPOSITION OF TELECOMMUNICATIONS FOR THE DEAF AND HARD OF HEARING, INC.

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HomesOnTV.com (formally "The Home Show") hereby replies to the opposition ("Opposition") of Telecommunications for the Deaf and Hard of Hearing, Inc. et al ("TDI") to HomesOnTV's petition ("Petition") seeking exemption from the Federal Communication Commission's ("Commission") closed captioning requirements set forth in Section 79.1(b)(1) of the Commission's Rules.'

On December 27,2005, HomesOnTV submitted its Petition for exemption from the Commission's closed captioning requirements pursuant to the undue burden standard in 47 C.F.R. Section 79.1(f) of the Commission's Rules ("Undue Burden Exemption").<sup>2</sup> In

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23 <sup>1</sup> This Reply to Comments is timely filed within the 40-day period, ending May 7,2007, established in the Commission's November 21. 2006 Public Notice. 24

<sup>&</sup>lt;sup>2</sup> The Commission has authority to grant a petition for exemption from closed captioning requirements upon a showing that compliance with the requirements would impose an undue burden on the video programming provider or video owr er. See 47 U.S.C. § 613(e). Congress defines "undue burden" as a "significant difficulty or expense." Id.



addition to its original filing, HomesOnTV also submitted supplemental information on both December 31, 2005, and March 6, 2006.<sup>3</sup>

As required by the Commission's Rules, the sworn affidavit of Jeanette Daley, Executive Producer of HomesOnTV, is attached to this Reply as "Exhibit D" and integrated as part of the original Petition. As exhibited by HomesOnTV's Petition, affidavit, and Reply, HomesOnTV is automatically exempt from closed captioning requirements under the primarily textual programming self-implementing exemption. In the event that the Commission decides that a self-implementing exemption does not apply, HomesOnTV's submissions also provide sufficient evidence to demonstrate that HomeOnTV's compliance with closed captioning requirements would impose both operational and economic undue burdens. HomesOnTV qualifies under the Undue Burden Exemption.

# I. HomesOnTV is Exempt Under the Primarily Textual Programming Self-Implementing Exemption, 47 C.F.R. Section 79.1(d)(4).

In its Opposition, TDI compares HomesOnTV to a form of home shopping programming that does not qualify under the primarily textual exemption. The type of video programming produced by HomesOnTV, however, is highly distinguishable from a home shopping program. The unique nature of HomesOnTV's programming, and its use of character-generated text, allows it to qualify under the primarily textual programming self-implementing exemption.

<sup>&</sup>lt;sup>3</sup> See Exhib t B: HomesOnTV's Petition and Supplemental Submissions.

<sup>&</sup>lt;sup>4</sup> See 47 C.F.R. §§ 79.1(f)(2)-(3), 79.1(f)(9); Exhibit D: Affidavit of Jeanette Daley ("Affidavit").

<sup>24 | 5</sup> See 47 C.F.R. Section 79.1(d)(4).

<sup>&</sup>lt;sup>6</sup> Telecommunications for the Deaf and Hard of Hearing, Inc. et al, Comment and Opposition, p. 6 (March 2,2007) ("Comment and Opposition").



portions of information via character-generated text to persons with hearing disabilities. Whereas a home shopping program only shows on screen text for product names and prices while excluding all other audible information, HomesOnTV projects all essential information conveyed to a television viewer as on screen text. Specifically, HomesOnTV provides all essential audible information including property descriptions (i.e., specific addresses via the website, community name, phone number, price, type of home such as single family dwellings, condos, etc., number of beds, number of bathrooms, square footage, location, area, options, details, and amenities), price, incentives, disclaimers, and each builder's website address.

The Commission has found that similar character-generated text, functioning as a graphic display of the content of the audible portion of the programming, is an adequate substitute to closed captioning that is exempt under the primarily textual self-implementing exemption.' Therefore, HomesOnTV's qualification under this self-implementing exemption ensures that no actual harm is or will be experienced by persons with hearing disabilities.

# 11. HomesOnTV Presents Sufficient Evidence to Demonstrate that Compliance with Closed Captioning Requirements Would Impose an Undue Burden.

If the Commission determines that HomesOnTV does not qualify under the primarily textual self-implementing exemption, HomesOnTV has provided sufficient evidence to demonstrate that compliance with closed captioning requirements would impose an undue burden. Despite the arguments set forth by TDI, HomesOnTV provides

<sup>7</sup> See Attidavit, ¶ 5.

*Id*.

<sup>&</sup>lt;sup>9</sup> See Implementation of Section 305 of the Telecommunications Act of 1996 – Video Programming Accessibility, Report and Order, 13 FCC Rcd 3272, ¶ 201 (1997) ("Report and Order").



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sufficient evidence in the form of (1) information as to the nature and cost of closed captioning for HomesOnTV, (2) a detailed description of the impact that closed captioning costs will have on HomesOnTV's operations, (3) information regarding HomesOnTV's financial resources, and (4) information regarding the type of operations involved in the production of HomesOnTV.<sup>10</sup>

# a. First Factor: The Nature and Cost of Closed Captioning for HomesOnTV.

In determining whether to grant a petition for exemption from closed captioning requirements, the Commission looks to whether the petitioner:

- (1 sought competitive pricing from multiple sources;
- (2 submitted copies of the correspondence received from such captioning companies, indicating a range of quotes;
- (3, provided details regarding its financial resources; and
- (4) sought any means to recoup the cost of closed captioning, such as through grants or sponsorships."

In addition to these four factors, the Commission has determined that petitioners must make an effort to solicit captioning assistance from the distributors of its programming.<sup>12</sup>

HomesOnTV has sought and received competitive bids for closed captioning from Transfer 'West Duplication and Media Images, <sup>13</sup> Closed captioning costs between \$227.00

The information provided by HomesOnTV satisfies the four factors that must be considered by the Commission when determining whether closed captioning requirements impose an undue burden on a petitioner. See 47 U.S.C. § 613(e); 47 C.F.K. § 79.1(f).

Outland Sports, Inc., Video Programming Accessibility, Petition for Waiver of Closed Captioning Requirements, 16 FCC Rcd 13605 (2001); See also The Wild Outdoors, Video Programming Accessibility, Petition for Waiver of Closed Captioning Requirements, 16 FCC Rcd 13611 (2001).

<sup>&</sup>lt;sup>12</sup> Report and Order, 13 FCC Red at 3366

<sup>&</sup>lt;sup>13</sup> See Exhibit A: Rate Quotes from Transfer West Duplication and Media Images; Affidavit, ¶ 6.



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and \$575.00 per thirty-minute show.<sup>14</sup> Depending on the quality of service rendered, and the amount of time required to equip each show with closed captioning, the closed captioning costs for HomesOnTV for two thirty-minute shows per week, fifty-two weeks per year, would range from \$23,608.00 to \$59,800.00 annually.<sup>15</sup> These costs would impose an undue financial burden upon HomesOnTV.

HomesOnTV has also provided details regarding its financial resources. HomesOnTV has been forthcoming in regard to the costs associated with producing its shows, its 2006 gross revenues, and the undue economic burden that closed captioning would impose on HomesOnTV. <sup>16</sup>

No grants or sponsorships are currently available to HomesOnTV. But in addition to seeking competitive bids from closed captioning companies, HomesOnTV has also sought assistance from its distributors. HomesOnTV's distributors have refused to cover the costs for closed captioning. One distributor, KVBC TV, has presented a tentative, informal pricing scheme for closed captioning that would be less than both of the outside providers' quotes. But acquiring closed captioning through the distributor would still present undue financial and operational burdens upon HomesOnTV. 18

# b. Second and Fourth Factors: The Impact on the Operation and Production of HomesOnTV.

In addition to the financial burden, closed captioning requirements would impose an undue burden upon the operation and production of HomesOnTV in two critical areas:

 $^{16}$  *Id* at ¶¶ 3, 6, 7.

22 | 15 See Afficavit, ¶6.

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17 See Exhibit C: Email from KVBC TV.

 $<sup>\</sup>overline{14}$  Id

<sup>18</sup> Id. at ¶ 8 (KVBC TV has not placed its pricing scheme into a formal bid to HomesOnTV)



(1) The pars of text created by closed captioning would block critical character-generated information and (2) closed captioning requirements could force HomesOnTV's production schedule to jump from a ten-day period to a twenty-day period."

HomesOnTV already conveys all essential information via character-generated text. The on screen text functions as a substitute as equally beneficial and effective as closed captioning. The screen formatting functions identically to that of closed captioning because almost all of the character-generated text appears at the bottom of the screen. If HomesOnTV was required to comply with closed captioning requirements, the majority of the existing on screen text would be covered by closed captioning text bars. Some information that is only spoken once throughout the program, is prominently displayed as charactel-generated text throughout significant portions of the program. But closed-captioning text bars would cover this essential information. Although closed captioning would allow the information to appear once, it would not provide the sustained period of time needed for a television viewer to write down the information. Because of the format used by HomesOnTV, closed captioning could create an even greater impediment to persons with hearing disabilities because closed captioning text bars would both block essential information and deprive viewers of the time needed to write down property information.

Closed captioning requirements would not only block character-generated text, but the requirements would also significantly delay HomesOnTV's time-sensitive production schedule. New homes sell very quickly in Las Vegas. In addition to fast-paced sales, changes in new home prices, amenities, incentives, disclaimers, and options occur frequently. HomesOnTV has sustained a competitive edge because of its ability to ensure

<sup>&</sup>lt;sup>19</sup> *Id*. at 9.

<sup>&</sup>lt;sup>20</sup> *Id*.



builders that last-minute adjustments to descriptive information on new homes can be made as sudden changes in the market or properties occur.

The production schedule involves the following steps: (1) Selling program time to a builder, (2) writing the script and character-generated text, (3) scheduling a tentative production, (4) approving the script and character-generated text, (5) confirming the production date seven days prior to air, (6) editing the program five days prior to air, and (7)delivering two different shows to each station each week one day prior to air. Currently, HomesOnTV can produce a show within a ten-day period and still allow for last-minute changes.

C osed captioning companies, however, such as Transfer West Duplication, require an additional two weeks to equip each episode with closed captioning." Closed captioning requirements could force HomesOnTV's production schedule to jump to a twenty-day period. Additionally, once a show has been closed captioned, it is virtually impossible to make any last-minute changes to the text in response to shifts in the market or to sales of new homes. As a result of the closed captioning production delay, HomesOnTV would consistently advertise communities that were already sold-out or would provide other outdated or misleading information regarding prices, amenities, incentive;, disclaimers, or options.

A twenty-day delay would prohibit HomesOnTV from making essential updates to on screen information. HomesOnTV's competitive edge would be lost, discouraging builders from purchasing programming time. All viewers, including persons with hearing disabilities, would receive inaccurate information. Therefore, closed captioning requirements would impose an undue operational burden.

 $\frac{21}{Id}$  Id



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# c. Third Factor: HomesOnTV's Financial Resources.

Iri determining whether the closed captioning requirements impose an undue burden, the Commission must consider the resources that the petitioner has chosen to devote to the program in the context of the overall budget and revenues of the petitioner.<sup>22</sup> In the attached affidavit, HomesOnTV has provided sufficient evidence of its finances, including calculations of the economic impact that closed captioning will have on its annual budget.<sup>23</sup> Closed captioning costs could impose an annual financial burden of \$59.800.00. This annual cost represents five percent of HomesOnTV's 2006 gross revenues and eight percent of its 2006 net gain.<sup>24</sup> Closed captioning costs could impose an even greater burden in the year to come because HomesOnTV's 2007 gross revenues are estimated to be thirty to forty percent less than in 2006.<sup>25</sup> In addition to falling revenues, sudden shifts in competition have caused a 25% increase in show talent costs, a 15% increase for television time slot costs (largest single expenditure), a 100% increase in outdoor billboard costs, an expected 8% increase in overall production costs, and an expected 60% increase in website and software design. 26 These additional financial commitments, combined with the financial burden imposed by closed captioning costs, could force HomesOnTV off the air by 2008.

# III. Conclusion

HomesOnTV believes that it qualifies under the primarily textual, self-implementing exemption set forth in 47 C.F.R. Section 79.1(d)(4). If, however, the

<sup>22 || 22</sup> Report and Order, 13 FCC Rcd at 3366.

<sup>23</sup> Affidavit at ¶ 3, 6, 7.

<sup>24</sup> Affidavit at ¶ 6.

<sup>25</sup> Affidavit at ¶ 7.

 $<sup>26 \, \| \, \, \, ^{26} \,</sup> _{Id.}$ 



Commission finds that HomesOnTV does not qualify under this self-implementing exemption, HomesOnTV respectfully requests that the Commission exempt its programming from closed captioning requirements under the Undue Burden Exemption set forth in 47 C.F.R. Section 79.1(f).

RESPECTFULLY SUBMITTED this 3<sup>rd</sup> day of May, 2007.

# LEWIS AND ROCA LLP

Thomas H. Campbell
Benjamin W. Graff
40 N. Central Avenue
Phoenix, Arizona 85004

Attorneys for HomesOnTV.com

ORIGINAL and two (2) copies of the foregoing filed this 3<sup>rd</sup> day of May, 2007, with:

Ms. Marlene H. Dortch Commission's Secretary Office of the Secretary Federal Communications Commission

Attn: CGB, Room 3-B431 445 12<sup>th</sup> Street, S.W. Washington, D.C. 20554

COPY of the foregoing mailed this 3<sup>rd</sup> day of May, 2007, to:

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LAWYERS Amelia Brown, Disability Rights Office Federal Communications Commission 2 445 12th Street, S.W. Washington, D.C. 20554 3 4 Commeriters: 5 Paul O. Gagnier Troy F. 'Tanner 6 Dannielle C. Burt 7 Bingham McCutchen LLP 2020 K Street, NW 8 Washington, DC 20007 9 Claude L. Stout 10 **Executive Director** Telecommunications for the Deaf and 11 Hard of Hearing, Inc. 12 8630 Fer ton Street, Suite 604 Silver Spring, MD 20910 13 14 Nancy J. Bloch Chief Executive Officer 15 National Association of the Deaf 16 8630 Fenton Street, Suite 820 Silver Spring, MD 20910 17 Cheryl Heppner 18 Vice Chair 19 Deaf and Hard of Hearing Consumer Advocacy Network 2c3951 Pender Drive, Suite 130 Fairfax, VA 22030 21 22 Brenda Battat Associate Executive Director Hearing Loss Association of America 24

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7910 Woodsmont Avenue, Suite 1200

Bethesda, MD 20814

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	LEWIS
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	L A W Y E R S
1 2 3	Edgar Palmer President Association of Late-Deafened Adults, Inc. 8038 Macintosh Lane Rockford, IL 61107
4	Rockfold, IL 01107
5 <i>ϵ 7</i>	Jenifer Simpson Senior Director, Telecommunications and Technology Policy American Association of People with Disabilities 1629 K Street, NW, Suite 503 Washington, DC 20006
8 9	Ed Kelly Chair
1 C 1 1	California Coalition of Agencies Service the Deaf and Hard of Hearing 6022 Cerritos Avenue Cypress, CA 90630
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# CERTIFICATE OF SERVICE

Deaf and Hard of Hearing, Inc. et al to the Petition for Exemption from Closed Captioning

2007, a copy of the foregoing Reply to the Opposition of Telecommunications for the

Commission in CG Docket No. 06-181, CGB-CC-0177, was served by First Class U.S.

Requirements filed by HomesOnTV, as filed with the Federal Communications

1, Thomas H. Campbell and I, Benjamin W. Graff, do hereby certify that on May 3,

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2020 K Street, NW

Washington, DC 20007

8630 Fen ton Street, Suite 820

Associate Executive Director

Hearing Loss Association of America

7910 Woodsmont Avenue, Suite 1200

Silver Spring, MD 20910

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Claude L. Stout Paul O.Gagnier Troy F. Tanner **Executive Director** Dannielle C. Burt Telecommunications for the Deaf and Bingham McCutchen LLP Hard of Hearing, Inc.

> 8630 Fenton Street, Suite 604 Silver Spring, MD 209 10

Nancy J. Bloch Cheryl Heppner Chief Executive Officer Vice Chair National Association of the Deaf

mail, postage prepaid, upon the following:

Deaf and Hard of Hearing Consumer

Advocacy Network

3951 Pender Drive, Suite 130

Fairfax, VA 22030

Edgar Palmer

President

Association of Late-Deafened Adults, Inc.

8038 Macintosh Lane Rockford, IL 61107

Senior Director, Telecommunications and

**Technology Policy** 

Bethesda, MD 20814

Jenifer Simpson

American Association of People with

Disabilities

Brenda Battat

1629 K Street, NW, Suite 503

Washington, DC 20006

Ed Kelly Chair

California Coalition of Agencies Service the

Deaf and Hard of Hearing 6022 Cerritos Avenue Cypress, CA 90630

Thomas H. Campbell

Benjamin W. Graff

# EXHIBIT A Rate Quotes From Transfer West Duplication and Media Images



CC QUATE

**Page 1 of 1** 

Jeanette Dalev

From: Jeff Chesser e-mailed

Monday, February 27,2006 5:08 PM Sent:.

MAR 0 8 2007

To: Jean stte Daly

Subject: Closed Captioning Costs. . . The Home Show" - Las Vegas

**FAXED** 

Jeanette,

e-mailed

APR 19 2007

As per your request, here is some information and pricing to do closed captioning:

**FAXED** 

Far the more than 28 million Americans with hearing impairments, dosed captioning provides a welcome service. With the aid

of a dosed captioning decoder, now a standard on most TV's, program dialogue appears as captions at the bottom of the

television screen These captions have a black background which covers up a small portion of the video at the bottom of the

Screen so it may interfere with any graphics you may have on the screen.

The dialogue on the program is transcribed into a script and using the time code from the video, the words are printed

to correspond with the dialogue.

### PRICING:

30 second spot @ \$145.00 5 minutes @ \$225.00 15 minutes @ \$310.00 30 minutes @ \$575.00 € 45 minutes @ \$850.00 60 minutes @ \$1,095.00 75 minutes @ \$1,325.00 00 minutes @ \$1.550.00 120 minutes @ \$1.995.00

-Price normally does not include tape stock. But with a weekly show. I will include the tape stock at no additional charge.

Jeanette, I hope this gives you some additional information. If you have any questions, please don't hesitate to contact me.

Thanks.

Jeff Chesser Account Executive Transfer West Duplication

6171A McLeod Drive Las Vegas, NV 89120 Phone: (702) 895-9900 FAX: (702) 895-9909

email: ichesser@transferwest.com website: http://www.transferwest.com



MAR 0 8 2007 FAXED

4991 Transamerica Dr. • Columbus, Ohio 43228 • Phone (614) 410-3000 • Fax (614) 410-3001

e-mailed

APR 19 2007

**FAXED** 

Important Closed Captioning Information

**November 17,2006** 

Jeanette Daley
The Home Show
1501 Ten Palms Court
Las Vegas, NV 89117

Dear Jeanette Daley,

Recently you applied to the FCC for an exemption from the closed captioning requirements for your real estate television program. I understand the financial burden this places on your company, however, you may not be aware there is a cost effective alternative to expensive captioning services. Media Images, one of the country's premier media companies, has developed a service available to programmers at very <u>reasonable prices</u>.

Closed Captioning - 30 Minute Program - \$227.00 Closed Captioning - 60 Minute Program - \$337.00

Our easy, cost-effective service will allow you to comply with the FCC closed captioning requirements immediately, or alter your exemption expires. We offer duplication to and from most popular tape formats along with fast turn around times. This special pricing is not published on our website. To begin using our service, please call us at (614) 410-3000 or visit our website at www.SmartCaptioning.com.

Rind Regards,

Adam R. Grover

Media Images Inc. 4991 Transamerica Dr. Columbus, OH 43228

Phone: (614) 410-3000 ext. 104

Fax: (614) 410-30C1

www.SmartCaptioning.com



4991 Transamerica Dr. • Columbus, Ohio 43228 • Phone (614) 410-3000 • Fax (614) 410-3001

# Important Closed Captioning Reminder

April 5,2007

Jeanette Daley
The Home Show
1501 Ten Palms Court
Las Vegas, NV 89117

Dear Ms. Daley,

Recently you applied to the FCC for an exemption from the closed Captioning requirements for your red estate television program. I understand the financial burden this places on your company, however, you may not be aware there is a cost effective atternative to expensive captioning services. **Media** Images, one of the contry's premier media companies, has developed a service available to programmers at very <u>reasonable prices</u>.

Closed Captioning - 30 Minute Program - \$227.00 - x 2 5 Hows P/WK × 484 P/Kh × 52 ch = 23,608 ANNUAL COST Closed Captioning - 60 Minute Program - \$337.00

Our easy, cost-eifective service will allow you to comply with the FCC closed captioning requirements immediately, or after your exemption expires. We offer duplication to and from most popular tape formats along with fast turn around times. This special pricing is not published on our website. To begin using our service, please call us at (614) 410-3000 or visit our website at www.SmartCaptionhg.com.

Kind Regards,

Adam R. Grover

Media Images Inc. 4991 Transamerica Dr. Columbus, OH 43228

Phone: (614) 410-3 000 ext. 104

Fax: (614) 410-3001 www.SmartCaptioning.com

# **EXHIBIT B**

HomesOnTV's Petition

FRIDAY....,..

FROM : THE HOME SHOW

THE HOME SHOW, Las Vegas (702) 870-5000 Fax 870-5023 Jeanette@LasVegasHomeShow.com

The Home Show 1501 Ten Paims Court: Las Vegas NV 89117 DEC 2 9 2005
FCC - MAILIROOM

12-27-05

SENT THIS DPTE Certified Mail 7004 2510 0000 5518 6767

To: Commission's Secretary
Office of the Secretary

Federal Communications Commission

Attn: CGB Room 3-B431 445 12<sup>th</sup> Street SW Washington DC 20554 (202)418-7092



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Cox14

THURSDAY.......1a....... UPN25 -

Re: CLOSED CAPTIONING - Request for Exemption

Program: THE HOME SHOW, Las Vegas Nevada

Content: Visually tour New and Resale homes for sale in the Las Vegas area

30-minute Weekly Program airing in the Las Vegas DMA 52-weeks a year

### To Whom It May Concern:

We respectfully request exempt status on Closed Captioning (CC) for the following reasons:

- 1. We produce two (2) new show Editions each week (4 airings each). Our shows alr 52-weeks a year in the Las Vegas market. Considering that the cost of providing CC for one show Edition is already prohibitive for us, add the 2<sup>nd</sup> Edition and it presents a double burden.
- 2. IMPORTANT NOTE: All home details including price, location, amenities, incentives and disclaimers (if any) are shown on video via character-generated text as we tour each home. Providing CC would be redundant.
- . 3. As we understandit, there's a \$3-million gross revenue cap involved in the process of deciding exemption. Our annual revenue doesn't even begin to much that amount. Financially, if we are required to provide CC 52-weeks a year on both Editions each week, it would most definitely affect the continuation of our 30-minute local program which has been on-air serving Southern Nevadans in their search for new homes in our area for the past 10 years.

Please consider our exempt status as the ramifications of added expense and staff would put our local program in serious jeopardy.

Sincerely,

IEANETTE DALEY

Producer

The Home Show, Las Vegas

CGB-CC-0177

1501 Ten Palms Court Las Vegas NV 89117

12-31-05

**JAN 3 - 2006** 

FCC-MAILROOM

Las Vegas Home Show.com On Television EVERYDAY1

SATURDAY....... 10a.... UPN25 - Cox14 SUNDAY....... 9a.... ABC13 - Cox13 hd 732 SUNDAY.......6:30p.... NBC 3 - Cox 3 hd 733 MONDAY...... I a.... UPN25 - Cox14

TUESDAY..... 12... UPN25 \_ Cox14

Re: CLOSED CAPTIONING - Undue Burden Exemption Request

Program: **THE HOWE SHOW, Las** Vegas Nevada

Content: Visually tour New and Resale homes for sale in the Las Vegas area

30-minute Weekly Program, 2 new shows every week, 52-weeks a year

# To Whom It May Concern:

As Program Producer, I am seeking Exemption Status on Closed Captioning requirements for the **following** reasons:

- 1. Our shows take a video tour of new and resale homes in the Las Vegas market.
- 2. I feel that I already provide a substitute **for** the Closed Captioning requirements as **l**go to great lengths to provide all home details including price, location, amenities, incentives and disclaimers (if any) that are shown on Video via character-generated text as we tour each home, Providing Closed Captioning would be wholly redundant.
- 3. Because nomes sell quickly in Las Vegas, I produce two (2) new show Editions every week. Shows air 52-weeks a year in Las Vegas.
- 4. I have recently checked into the cost of providing Closed Captioning on two fronts; outside provider which is very costly and with my distributors which is a little less. Either way, it's still very expensive for two new shows a week and it would present an undue financial burden as details of each home are already provided in text-on-screen as we tour new and resale homes.

Respectfully,

JÉANETTE DALE

The Home Show

Las Vegas NV

JEANETTE **DALIEY** - Producer THE HOME SHOW, Las Vegas (702)870-5000 Fax 870-5023 Jeanette@LasVegasHomeShow.com

**1501** Ten Palms Court

Las Vegas NV 891 17

(BCC-0177



THE HOME SHOW Weekly Showtimes:

SAT 10:00 am UPN TV 25 Cox 14

SUN 9:00 am ABC TV 13 COX 13 HD 732

SUN 6:30 pm NBC TV 3 COX 3 HD 732

MON 1:00 am UPN TV 25 COX 14

TUE 1:00 am UPN TV 25 COX 14

WED 1:00 am UPN TV 25 COX 14

THU 1:00 am UPN TV 25 COX 14

FRI 1:00 am UPN TV 25 COX 14

3-6-06 - SENT THIS DATE Regular Postal Mail

To: Commission's Secretary

Office of the Secretary

Federal Communications Commission

Attn: CGB Room **3-B431** 445 12<sup>th</sup> Street SW Washington DC 20554 (202) **418-7092**  RECEIVED

MAR 2 I 2006

**Distribution**Center

Re: CLOSED CAPTIONING - Request for Exemption under Section 79

Program: THE HOME SHOW, Las Vegas Nevada

Content: Visually tour New and Resale homes for sale in the Las Vegas NV area

30-minute Weekly Program 52-weeks a year, 2 Shows a week airing 4-times each

To Whom It May Concern:

We respectfully request exempt status on Closed Captioning (CC) for the following reasons:

### 1. SUPPORTING TEXT ON TV:

Our real estate TV program in Las Vegas includes all new and resale home details including price, location, amenities, incentives and disclaimers (if any) shown on video via charactergenerated text as we tour each home. Providing CC would be redundant and would cover-up supporting text on screen. For your video review, please log on to LasVegasHomeShow.com, 'Search By Flap' page to view all streaming pieces on our Shows which change weekly.

## 2. UNDUE BURDEN - FINANCIAL:

We produce two (2) new show Editions each week (4 airings each). Our shows air 52-weeks a year. The cost of closed-captioning for 2 shows a week, 52wks a year @ \$575 per show would add \$59,800 a year to our production costs (see attached Rate Card from Transfer West, Las Vegas). This would cause us to incur costs we cannot recover and could put us injeopardy of going dark after 10 years on-air.

### 3. UNDUE BURDEN - SHOW DEADLINES:

Transfer West requires a 2-week turnaround to close-caption. Our production schedule has always been 10-days out for new and resale production, we re-edit 2 Shows weekly and deliver to Stations for air. Instead, CC would force our deadline schedule to nearly 4-weeks out. In a fast-moving market where homes sell quickly, we would be unable to eliminate any "Sold" homes prior to air or change prices if any. A 'Sold" home is more likely to occur within 4wks than 10days and could cause a "Sold" home to be unwillingly advertised.

Please consider our exempt status as the ramifications of added expense and deadlines would put our local program in serious jeopardy.

Sincerely,

**E**ANETTE DALE

Producer

The Home Show, Las Vegas

# Jeanette Daley

From: Jeff Chesser[jchesser@transferwest.com]

Sent: Monday, February 27,2006 5:08 PM

To: Jeanette Daly

Subject: Closed Captioning Costs . . . "The Home Show" - Las Vegas

Jeanette.

As per your request, here is some information and pricing to do closed captioning:

For the more than 28 million Americans with hearing impairments, closed captioning provides  ${\bf a}$  welcome service. With the  ${\bf aid}$ 

of a closed captior ing decoder, now a standard on most TV's, program dialogue appears as captions at the bottom of the

television screen. These captions have a black background **which** covers up a small portion of the video at the bottom of the

screen so it may interfere with any graphics you may have on the screen.

The dialogue on the program is transcribed into a script and using **the** time code from the video, the words are printed

to correspond with the dialogue.

### **PRICING:**

30 second spot @ \$145.00

5 minutes @ \$225.00

15 minutes @ \$310.00

30 minutes @ \$575.00

45 minutes @ \$850.00

60 minutes @ \$1,095.00

75 minutes @ \$1,325.00

90 minutes @ \$1,550.00

120 minutes @ \$1,995.00

-Price normally does not include tape stock. But with a weekly show, I will include the tape stock at no additional charge.

Jeanette, I hope this gives you some additional information. If you have any questions, please don't hesitate to contact me.

Thanks,

Jeff Chesser Account Executive Transfer West Dublication

6171A McLeod Drive Las Vegas, NV 89120 Phone: (702) 895.9900 FAX: (702)895-9909

email: <u>ichesser@transferwest.com</u> website: http://wN.transfe.!!e>t.<u>com</u>

# EXHIBIT C Tentative Closed Captioning Pricing Scheme For KVBC TV

From: NASBY, JOANNE [mailto:JNASBY@kvbc.com]

Sent: Tuesday, May 01, 2007 5:38 PM

To: Jeanette Dalev Cc: HERREN. KELLY

**Subject: CLOSED CAPTIONING** 

Hi Jeanette!

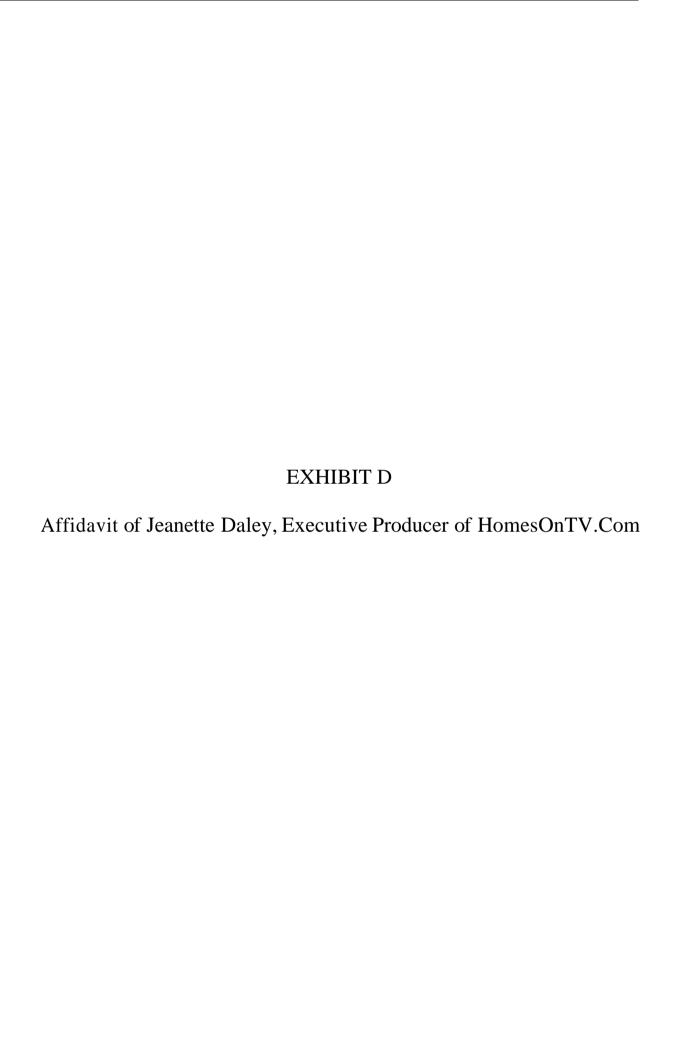
Kelly is out of the office this afternoon, but tells me you have some questions on closed captioning.

KVBC can (and does) take core of some closed captioning needs for half hour programs. There is a charge of \$125 per hour, and each half hour program takes one hour of production time. So....to close caption both your Sa 730pm and Su 930am programs, the cost would be \$250 per week. We would need the tapes in-house no later than 2pm on Thursday for weekend airing.

Hope that answers your questions, but please give me a call if you need anything else.

Joanne Nasby General Sales Manager KVBC TV 1500 Foremaster Lane Las Vegos, **NV 89101** 702-657-3427 phone 702-657-3208 fax

email: jnasby@kvbc.com



# BEFORE THE FEDERAL COMMUNICATION COMMISSION Washington, D.C. 20554

IN THE MATTER OF HOMESONTV'S PETITION FOR EXEMPTION FROM CLOSED CAPTIONING REQUIREMENTS

**Docket No. 06-181** 

Case ID No. CGB-CC-0177

# AFFIDAVIT OF JEANETTE DALEY IN SUPPORT OF PETITION FOR EXEMPTION OF HOMESONTV FROM CLOSED CAPTIONING REQUIREMENTS

STATE OF NEVADA ) ss. COUNTY OF CLARK )

- I, Jeanette Daley, being duly sworn, depose and state:
- 1. I am the Executive Producer for HomesOnTV (previously "The Home Show") in Las Vegas, Nevada. The Home Show first aired in December of 1996. The show aired under its new name, "HomesOnTV," on October 14, 2006. HomesOnTV provides significant employment opportunities to local independent contractors including production cameramen, editors, on-air talent, announcers, web designers, and web software programmers. HomesOnTV provides a video tour of new homes in the Las Vegas market. HomesOnTV provides information, including price, location, amenities, incentives, and disclaimers by video via character-generated text as the show provides a tour of community model homes. Streaming video examples of HomesOnTV can be viewed at HomesOnTV.com.

- 2. Homes sell quickly in Las Vegas. In order to keep up with the demand, I must produce two (2) new show Editions, for eight (8) separate television time slots, each week. The shows air fifty-two (52) weeks per year in Las Vegas. A total of one-hundred and four (104) shows will be produced in 2007.
- 3. The cost to produce each edition of HomesOnTV in 2007 is \$8,800. At two editions per week, this adds up to a weekly cost of \$17,600. With the show airing fifty-two (52) weeks per year, the annual cost to produce HomesOnTV in 2007 will be \$915,200. HomesOnTV's gross revenue in 2006 was \$1,192,099.80. I strongly anticipate that our 2007 gross revenues will be at least thirty to forty percent (30% 40%) less than 2006 gross revenues while production costs will increase.
- 4. Upon learning of the Commission's rules requiring closed captioning of all English language programming, I immediately began to research the costs of purchasing closed captioning services and whether HomesOnTV qualified under any of the exemptions from the closed captioning requirements.
- 5. I believe that HomesOnTV is exempt under the primarily textual programming self-implementing exemption found in 47 C.F.R. Section 79.1(d)(4). No critical portions of information conveyed during HomesOnTV are lost in the absence of closed captioning. HomesOnTV displays all pertinent information on screen via character-generated text, including property descriptions (i.e., specific addresses via the website, community name, phone number, price, type of home such as single family dwellings, condos, etc., number of beds, number of bathrooms, square footage, location, area, options, details, and amenities), price, incentives, disclaimers, and each builder's website address. In fact, 98% of all home details communicated during the show are in text on screen as well as streamed on the internet. All essential information conveyed to a television viewer already appears on screen as text. Therefore, no actual harm is or will be experienced by persons with hearing disabilities.

- textual programming self-implementing exemption, out of an abundance of caution, HomesOnTV also applied for an exemption pursuant to 47 C.F.R. Section 79.1(f) because use of closed captioning would impose undue economic and operational burdens. In support of this request, HomesOnTV has provided information to demonstrate, and for the Commission to determine, that the program meets the undue burden standard for granting its Petition. We produce two (2) new show Editions each week, four (4) airings each, totaling eight (8) shows in different time slots. Our shows air fifty-two (52) weeks per year. Closed captioning costs between \$227.00 and \$575.00 per show. (See Exhibit A: Rate Quotes from Transfer West Duplication and Media Images). If this cost was applied to our two shows per week, fifty-two weeks per year, the total financial burden of closed captioning could add \$59,800 a year to our production costs. \$59,800 amounts to five percent (5%) of HomesOnTV's gross revenues in 2006. We would not be able to recover the costs incurred by closed captioning requirements.
- 7. After eleven years on the air, the imposition of additional closed captioning costs could force HomesOnTV off the air. In comparison to our 2006 costs, changes throughout the industry have caused 2007 costs to rise dramatically. In early 2006, HomesOnTV was the only real estate television show premiering in Las Vegas. Shortly after the Fourth quarter of 2006, two additional and similar shows began to air: HotOnHomes and Premier New Homes. The shift in competition in 2007 has forced HomesOnTV to purchase an additional NBC TV3 timeslot and incur additional operational and production costs. For example, in 2007, HomesOnTV has experienced a 25% increase in show talent costs, a 15% increase for television time slot costs (largest single expenditure), a 100% increase in outdoor billboard costs, an expected 8% increase in overall production costs, and an expected 60% increase in website and software design.

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These additional financial commitments, combined with the financial burden imposed by closed captioning costs, could force HomesOnTV off the air.

- 8. After seeking two (2) competitive bids from outside providers (Transfer West Duplication and Media Images), I next sought assistance from my distributors. My distributors have refused to cover the costs for closed captioning. One distributor has presented a tentative pricing scheme for closed captioning that would be less than both of the outside providers' quotes. But the cost of acquiring closed captioning through the distributor would still present undue financial and operational burdens upon HomesOnTV.
- 9. In addition to severe financial burdens, closed captioning requirements would impose an undue burden upon the operation of HomesOnTV. First, the bars of text created by closed captioning would block critical character-generated information describing each property. Second, closed captioning would force our production schedule to jump from a ten (10) day period, to a seventeen to twenty (17-20) day period because closed captioning providers, such as Transfer West Duplication, require an additional two weeks to equip each episode with closed captioning. The Las Vegas market sells homes very quickly. As a result of the closed captioning production delay, HomesOnTV would consistently advertise communities that were already sold-out or would provide outdated and misleading information. HomesOnTV also sustains a competitive edge because of its ability to make last-minute adjustments to descriptive information on homes as sudden changes to the market or properties occur. A twenty (20) day delay, caused by closed captioning requirements, would prohibit HomesOnTV from making essential updates to on screen information. Therefore, closed captioning requirements would create an undue operational burden and would result in the dissemination of inaccurate or outdated information to television viewers, including persons with hearing disabilities.
- 10. HomesOnTV uses mechanisms that constitute a reasonable substitute for the closed captioning requirements. Namely, HomesOnTV's use of character-generated

text func :ions as a graphic display of the content of the audio portion of the programming. HomesOnTV's current methods of video communication make its programming more readily accessible to persons with hearing disabilities. The character-generated text is an effective means of conveying HomesOnTV's critical information to persons with hearing disabilities that does not present the same financial and operational undue burdens as closed captioning requirements.

Dated this  $2^{10}$  day of May, 2007.

Jeanette Daley

STATE OF NEVADA ) ss. COUNTY OF CLARK )

SUBSCRIBED AND SWORN TO before me this 2 day of May, 2007 by Jeanette Daley, who certifies that the foregoing is true and correct to best of her knowledge and belief.

Witners/my hand and official seal.

Notary Public

ANGELA SHADRICK
Notary Public State Of Nevada
No. 03-85552-1
My appt. exp. Nov. 12, 2007

My comniission expires:

NOVEMBER 12, 2007

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